

# Joint Session Mobility and Sustainable Communities Working Groups Agenda

Thursday, August 8, 2024, 9:30 a.m.

Welcome to SANDAG. The Joint Mobility Working Group (MOBWG) and Sustainable Communities Working Group (SCWG) meeting scheduled for Thursday, August 8, 2024, will be held in person in the SANDAG Board Room. While Working Group members will attend in person, members of the public will have the option of participating either in person or virtually.

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Vision Statement: Pursuing a brighter future for all

**Mission Statement:** We are the regional agency that connects people, places, and innovative ideas by implementing solutions with our unique and diverse communities.

**Our Commitment to Equity:** We hold ourselves accountable to the communities we serve. We acknowledge we have much to learn and much to change; and we firmly uphold equity and inclusion for every person in the San Diego region. This includes historically underserved, systemically marginalized groups impacted by actions and inactions at all levels of our government and society.

We have an obligation to eliminate disparities and ensure that safe, healthy, accessible, and inclusive opportunities are available to everyone. The SANDAG equity action plan will inform how we plan, prioritize, fund, and build projects and programs; frame how we work with our communities; define how we recruit and develop our employees; guide our efforts to conduct unbiased research and interpret data; and set expectations for companies and stakeholders that work with us.

We are committed to creating a San Diego region where every person who visits, works, and lives can thrive.

### **Mobility Working Group**

Thursday, August 8, 2024

#### **Comments and Communications**

#### 1. Non-Agenda Public Comments/Member Comments

Members of the public shall have the opportunity to address the Mobility Working Group (MOBWG) or Sustainable Communities Working Group (SCWG) on any issue within the jurisdiction of MOBWG/SCWG that is not on this agenda. Public speakers are limited to three minutes or less per person. Public comments under this agenda item will be limited to five public speakers. If the number of public comments under this agenda item exceeds five, additional public comments will be taken at the end of the agenda. Working Group members and SANDAG staff also may present brief updates and announcements under this agenda item.

#### Reports

### +2. 2025 Regional Plan: Modeling the Initial Concept

Antoinette Meier, Tuere Fa'aola, Bhargava Sana, SANDAG

Staff will present an update to the 2025 Regional Plan on the initial concept development and initial modeling. Working Group members will be invited to participate in a Q&A session with staff following the presentation.

2025 Regional Plan Initial Concept

Att. 1 - 2025 Regional Plan Initial Concept June 2024

Att. 2 - Proposed Policies and Programs Summary

**Supporting Materials** 

Discussion

<sup>+</sup> next to an agenda item indicates an attachment



# **Joint Mobility Working Group and Sustainable Communities Working Group**

Item: 2

August 8, 2024

### 2025 Regional Plan: Modeling the Initial Concept

#### Overview

As the Metropolitan Planning Organization (MPO) for the San Diego region, a fundamental responsibility of SANDAG is to develop a Regional Plan that meets state and federal requirements. A Regional Plan is a long-range blueprint for how the San Diego region will grow and how the transportation system will develop. It provides at least a 20-year outlook for transportation priorities and investments and is the basis for both federal and state funding for transportation projects. It must be updated and approved by regulatory agencies every four years. SANDAG is currently in the process of developing the 2025 Regional Plan.

Over last year, staff worked closely with the SANDAG Board of Directors, member agencies, and regional stakeholders to develop an initial concept of transportation projects, programs and policies for the

#### **Action: Discussion**

Staff will present an update on the initial concept development and initial modeling. Working Group members will be invited to participate in a Q&A session with staff following the presentation.

#### **Fiscal Impact:**

Development of the 2025 Regional Plan is funded through Overall Work Program Element Nos. 3103000 and 3100407.

#### Schedule/Scope Impact:

The 2025 Regional Plan is expected to be brought to the Board of Directors for approval in late 2025.

2025 Regional Plan that was presented to the Board for feedback on January 26, 2024 and February 9, 2024. The Board presentations were followed by consultation with member agency staff. Based on feedback received, staff made minor refinements to the initial concept including: the transition of the SR 125 toll road to a managed lane facility by 2035, minor revisions and expansions to the flexible fleet service areas, and minor refinements to some highway segments to align with state planning efforts. The updated initial concept maps and details on the supportive programs and policies are included in Attachments 1 and 2, respectively.

The initial concept also includes a proposed land use strategy that was developed in coordination with member agency staff and presented at the April 18, 2024, Sustainable Communities Working Group meeting. The proposed land use strategy (SCS Scenario 1) uses the most recent planning assumptions consistent with local cities and the county's general plan land use designations and closely mirrors the Series 15 forecast that was developed in coordination with member agency staff while meeting the requirements of SB 375.

Staff have been testing the initial concept and land use assumptions in the new SANDAG Activity Based Model (ABM) to determine if it meets state requirements for reducing greenhouse gas emissions (GHG) and vehicle miles traveled (VMT) as well as federal requirements for air quality. Staff will provide an update on the initial concept modeling for discussion with working group members.

#### **Key Considerations**

Meeting federal and state requirements and having an approved plan is critical for our region to continue receiving funding for regional and local transportation projects. The ABM is the primary tool used to evaluate how the proposed projects, programs, policies, and land use assumptions in the Regional Plan will affect travel behavior in the future. It also provides the regional performance measure outputs and data needed for use in CARB's emissions factor tool (EMFAC) to demonstrate that the Regional Plan meets both the SB 375 GHG reduction target<sup>1</sup> and federal air quality<sup>2</sup> conformity standards.

SANDAG uses the ABM to account for residents, visitors, Border crossers, interregional trips, commercial vehicles, freight trucks, and air passengers traveling in the San Diego region. This includes simulating travel for trips that are made to places such as work, school, shopping, recreation, healthcare, and more. The ability for the ABM to simulate trip making throughout our region is done through the use of a wide range of data sources and survey information on land use, demographics, economic attributes, transportation infrastructure and investments, costs, how people and goods travel, and more. Initial modeling shows that the types and number of trips that are made within our region are primarily influenced by investments in transit, land use assumptions, and policy assumptions such as frequent and faster transit and pricing strategies (e.g. parking pricing, decreased transit costs).

SANDAG's ABM is state of practice for large MPOs. Prior to use for the Regional Plan, the ABM is peer reviewed by national experts, peer MPO agency staff, and CARB technical staff. The technical methodology and assumptions applied in the ABM are documented in the Draft Technical Methodology to Estimate GHG for the 2025 Regional Plan and SCS (April 2024). CARB is currently reviewing the Draft Methodology and will provide formal comments in the coming weeks. SANDAG also consults with federal and state agencies about federal air quality requirements. SANDAG's methodology for federal air quality conformity standards is overseen by the SANDAG Conformity Working Group which consists of staff from the Air Pollution Control District, Caltrans, Federal Transit Administration, U.S. EPA, Federal Highway Administration, San Diego County, and Port of San Diego.

#### **Next Steps**

SANDAG will complete initial modeling and present results to the Board of Directors in September 2024 prior to starting the Draft Plan and Draft Environmental Impact Report (EIR). At the September 2024 Board meeting, staff will provide a comparison between the TransNet ordinance projects and the proposed projects for the 2025 Regional Plan. As part of the development of the Draft Plan, staff will also model regional performance measures and finalize the proposed transportation projects costs and revenues. The Draft Plan is anticipated to be released in Spring 2025 and the Draft EIR in Summer 2025.

In late July, CARB initiated consultation with MPO's across the state on the SB 375 target setting process for the next cycle of Regional Plans. The new target would be effective for SANDAG's 5<sup>th</sup> cycle RTP/SCS anticipated for 2029. Over the coming months, staff will discuss the target setting process with the Sustainable Communities Working Group, Mobility Working Group and the Board of Directors.

#### Antoinette Meier, Senior Director of Regional Planning

Attachments:

- 1. Initial Concept for the Draft 2025 Regional Plan (June 2024)
- 2. Proposed Programs and Policies for the Draft 2025 Regional Plan

<sup>&</sup>lt;sup>1</sup> The SB 375 target is set by CARB and is currently set at a 19% per capita reduction in GHG by 2035 from 2005 levels. The GHG reduction is primarily achieved based on reducing VMT.

<sup>&</sup>lt;sup>2</sup> SANDAG is required to demonstrate that the Regional Plan does not exceed specific levels of reactive organic gases (ROG) and nitrogen oxides (NOx) for the conformity years of 2026, 2029, 2032, 2040, and 2050.



Arterial Improvement

Helps a high-traffic neighborhood street connect to a freeway more efficiently.



**Bus Layover** 

Designated area where buses can wait between trips so drivers can take breaks, and where vehicles can be fueled, charged, or cleaned.



**Circulator Route** 

A bus that comes frequently and stops at major local destinations in a specific area.



Connector

A ramp that connects one highway to another.



Direct Access Ramp (DAR)

A special highway entrance where buses, carpoolers, or people who pay a toll can directly enter managed lanes without having to merge from the right side.



**Express Route** 

Bus routes that connect suburban areas to major urban centers that have very few stops at major destinations.



Highway Intersection Improvements

Improves safety, and traffic flow in places where a highway crosses a major road.



**Highway Straightening**Removes curves from highways.



Interchange

Where a freeway and a major road or other freeway cross each other.



**LOSSAN Improvements** 

Making the railway that connects San Diego to Los Angeles and San Luis Obispo safer, faster and more efficient.



**Local Route** 

A bus route that travels around neighborhoods that are near one another.



Managed Lanes (ML)

Separated highway lanes set aside for multi-passenger transportation like buses or carpools, or for people who pay a toll.



Managed Lane Connector

Ramps that connect managed lanes on different freeways.



Microtransit

On-demand public shuttle service for short trips within a neighborhood.



**Mobility Hub** 

Transit centers where many types of transportation connect (ex. public transit routes, bike lanes, or shuttles).



**Multimodal Corridor Improvements** 

Projects that make all transportation on the same route more efficient, including walking, biking, transit, trains, and/or vehicles.



Neighborhood Electric Vehicle (NEV) Service

Small, on-demand electric shuttle available for short trips in a small area (ex. FRED San Diego).



Otay Mesa East Port of Entry (OME POE)

A new U.S./Mexico border crossing.



Purple Line

Future transit route connecting the border region to University Town Center (UTC) and Sorrento Mesa.



Rapid Bus

A bus route that gets priority in high-traffic areas to speed up trips.



Reversible Managed Lanes

A managed lane that can change traffic direction depending on the time of day or traffic conditions.



Shoulder Widening

Project that widens pavement on the side of a freeway for safety in case of emergencies.



**Train and Trolley Improvements** 

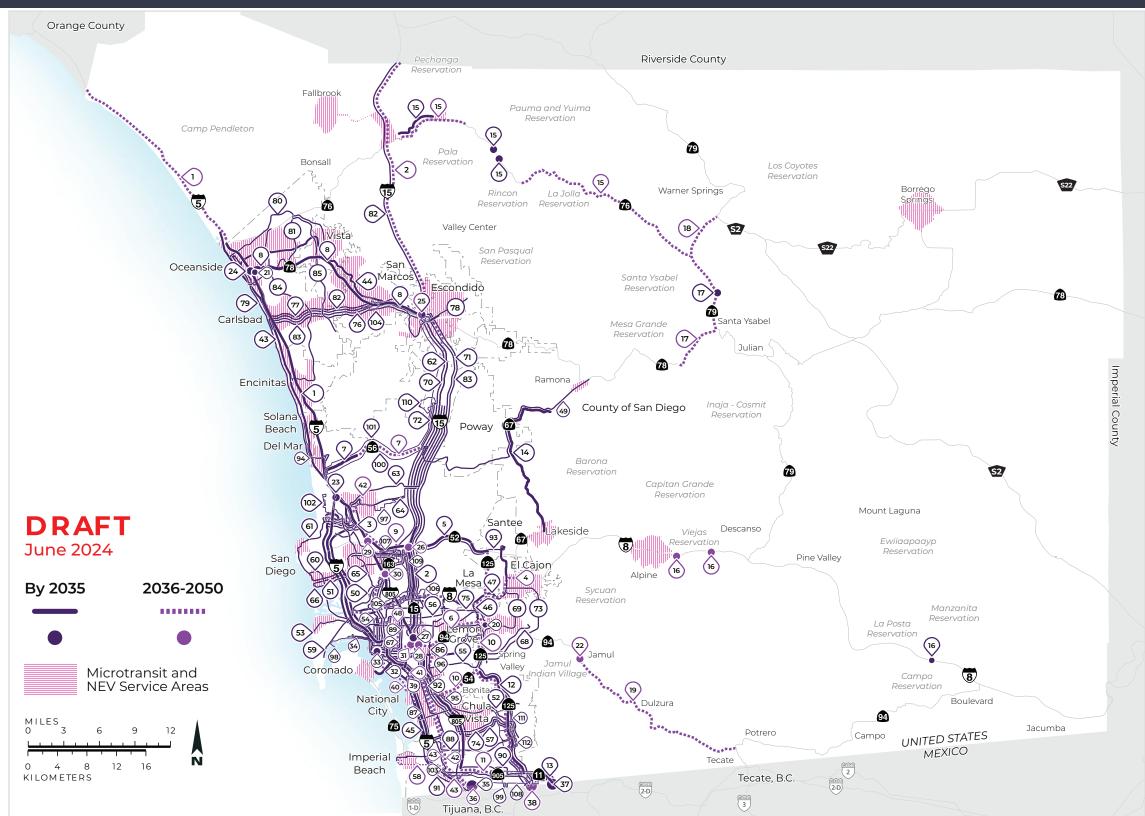
(ex. on the Blue, Green, or Orange Line, SPRINTER, or COASTER) Projects that make rail trips more efficient: for example, separating rail tracks from car traffic with a bridge.



**Transportation Investment Areas** 

Denser areas with many popular destinations where expanding amenities (ex. bike lanes, electric vehicle charging stations, etc.) make it easier for people to get around and to access public transit.

# Initial Concept for the Draft 2025 Regional Plan: San Diego Region



- I-5 Managed Lanes
- 2 I-15 Managed Lanes
- 3 I-805 Managed Lanes
- 4 I-8 Managed Lanes
- **F** CD 50 14
- **5** SR 52 Managed Lanes\*

SR 94 Managed Lanes

- **7** SR 56 Managed Lanes
- 8 SR 78 Managed Lanes
- 9 SR 163 Managed Lanes

- 75.14
  - 11 SR 905 Managed Lanes

SR 54 Managed Lanes

- 12 SR 125 Managed Lanes
- SR 11 Roadway Connection to Otay Mesa East POE
- **14** SR 67 Improvements
- SR 76 Safety & Operational Improvements
- 16 I-8 Interchange Improvements

- 17 SR 79 Intersection Improvements
- 18 SR 79 Shoulder Widening
- SR 94 Shoulder Widening/ Straightening
- 20 SR 125/SR 94 Interchange/ Arterial Improvements
- 21 I-5/SR 78 Interchange/ Arterial Improvements
- 22 SR 94 Intersection Improvements
- 23 I-5/I-805 ML Connector

- 24 I-5/SR 78 ML Connector
- 25 I-15/SR 78 ML Connector
- **26** I-15/SR 52 ML Connectors
- 27 I-15/I-805 ML Connector
- 28 SR 94/I-805 ML Connector
- 29 I-805/SR 52 ML Connector
- 30 I-805/SR 163 ML Connector
- I-15/SR 94 ML Connector
- SR 75 Coronado Bridge Reversible Managed Lane

- **33** Downtown Bus Layover
- **34** Airport Transit Connection
- 35 San Ysidro Mobility Hub
- **36** U.S.-Mexico Border Transit Connection
- **37** Otay Mesa East POE
- Otay Mesa POE Truck Bridge to

  Commercial Vehicle Enforcement
- **39** Vesta Bridge: Phase 1
- 40 Harbor Dr Multimodal Corridor Improvements

- 41 I-5 Working Waterfront Access
- 42 Purple Line
- 43 LOSSAN Improvements
- **44** SPRINTER Improvements
- 45 Blue Line Improvements
- 46 Orange Line Improvements
- **47** Green Line Improvements
- 48 Balboa Park Perimeter Streetcar
- **49** Rapid 277: Ramona to Sabre Springs Transit Station
- Rapid 120: Kearny Mesa to
- Rapid 207: Pacific Beach to Kearny
- **52** Rapid 209: H St Trolley Station to
- 53 Rapid 210: La Mesa to Ocean Beach
- **54** Rapid 211: SDSU to Downtown via Adams Ave
- 55 Rapid 212: Spring Valley to Downtown
- 56 Rapid 215: SDSU to Downtown
- 57 Rapid 225: South Bay Rapid
- Rapid 227: Otay Mesa East POE to Imperial Beach
- 59 Rapid 228: Point Loma to Kearny Mesa
- 60 Rapid 229: Downtown to Pacific Beach
- **61** Rapid 230: Balboa Station to UTC
- **62** Rapid 235: Escondido to Downtown
- Rapid 237: UC San Diego to Rancho
- Rapid 238: UC San Diego to Rancho
- Rapid 241: UCSD Hillcrest Medical Center to UTC/UC San Diego
- Rapid 243: Pacific Beach to Kearny Mesa
- Rapid 255: Downtown to Logan Heights to Golden Hill to South Park to North
- Park to University Heights to Hillcrest

  Rapid 256: SDSU to Rancho San Diego/
- Cuyamaca College

  Rapid 259: El Cajon Transit Center to
- Lemon Grove Depot
- **70** Rapid 265: Otay to Escondido
- Rapid 280: Downtown San Diego to Escondido
- Rapid 290: Downtown San Diego to Rancho Bernardo Transit Station
- 73 Rapid 292: El Cajon to Otay Mesa
- Rapid 293: Imperial Beach to Otay
- 75 Rapid 295: South Bay to Clairemont
- Rapid 440: Carlsbad to Escondido
- 77 Rapid 450: Oceanside to Escondido

- **78** Rapid 471: Downtown Escondido to East Escondido
- **79** Rapid 473: Oceanside to Solana Beach to UTC/UC San Diego
- 80 Rapid 474: Oceanside to Vista
- **81** Rapid 477: Carlsbad Village to SR 76
- Rapid 483: Commuter Express:

  82 Riverside (Temecula) to Carlsbad
  Poinstettia Station
- 83 Rapid 484: Carlsbad to Kearny Mesa
- 84 Rapid 485: Oceanside to Encinitas
- 85 Rapid 486: Oceanside to Carlsbad/
  San Marcos
- 86 Rapid 625: SDSU to Palomar Station
- Rapid 630: Iris Trolley/Palomar to
- 88 Rapid 635: Eastlake to Palomar Trolley
- Rapid 637: North Park to 32nd St Trolley Station
- 90 Rapid 638: Iris Trolley to Otay Mesa
- 91 Rapid 640: San Ysidro to Santa Fe Depot
- 92 Rapid 688: San Ysidro to UTC
- 93 Rapid 880: El Cajon to UC San Diego
- 4 Local Route 89: Solana Beach to UTC
- 95 Local Route 195: 8th St Trolley to Plaza
- 96 Local Route 196: 8th St Trolley to Plaza
- Blvd

  Local Route 984: Mira Mesa to Sorrento
- Express Route 993: Shelter Island to
- Convention Center
- 99 Express Route 121: Cross-Border Xpress to Iris Transit Center
- Express Route 246: Rancho Bernardo to UC San Diego
- O1 Express Route 247: Escondido to UC San Diego
- O2 Circulator Route 985: UC San Diego Shuttle
- 103 Circulator Route 193: Iris Transit Center to San Ysidro High School
- Circulator Route 449: Palomar College
- 105 Circulator Route 647: Mission Valley Loop
- 106 Circulator Route 648: Mission Valley Loop
- 107 Circulator Route 649: Kearny Mesa Loop
- **108** Circulator Route 661: Otay Mesa Loop
- TOO Cinculates Devite CCO Keesses March
- 109 Circulator Route 668: Kearny Mesa Loop
- Circulator Route 675: Rancho Bernardo Business Park Loop
- 111 Circulator Route 715: Otay Ranch Loop

  Circulator Route 716: Lower Otay Ranch
- ll2 Loop

.7

See reverse for Additional Map Information | \* Includes addition of truck climbing lane

# **Additional Map Information**

#### **Unmapped Projects**

2025 Bike Network

Transit Frequency Enhancements

Transit Amenities & Transportation Investment Areas (WiFi, restrooms, security)

**Existing Network** 

#### **Unmapped Policies**

Climate (includes Zero-Emission Vehicle Infrastructure)

Digital Equity

Fix it First

Habitat Conservation

Health

Housing & Land Use

**Pricing Strategies** 

Transportation Demand Management

Transportation Technology & Operational Improvements

Vision Zero

#### Acroynms

**ML** = Managed Lane

**NEV** = Neighborhood Electric Vehicle

**POE** = Port of Entry

**OME** = Otay Mesa East

# San Diego Region residents told us they needed

safer roads, better connections between types of transportation, shuttles for short trips, safe bikeway and pedestrian paths, more EV infrastructure, completed highway connectors, improved interchanges, and solutions for emergency evacuation.

# **Recurring Feedback and Impact on the Concept**

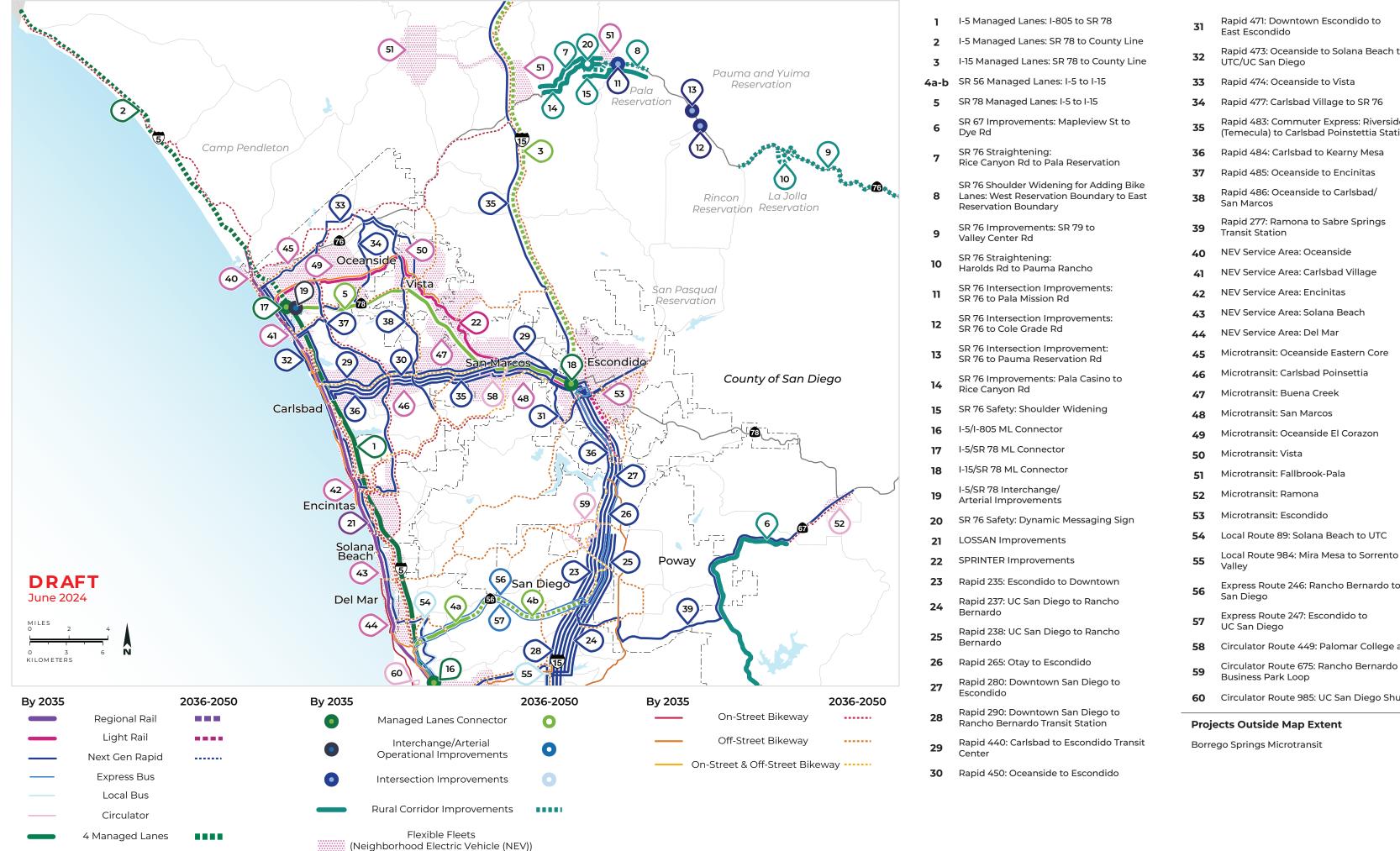
	•
Across the region, people said they needed:	What we're considering (and much more, as seen on the map):
Local public transportation improvements to speed up short neighborhood trips as well as regional improvements to speed up commutes and other longer trips in the short-term.	Prioritizing transit projects that can be made a reality in the next decade; adding more Rapid regional bus routes and neighborhood circulator routes, along with increased service on local bus routes and projects to speed up trolley trips.
Improved public transit that's faster, more efficient, safe, and reliable.	Funding for better transit amenities such as bathrooms, lighting, shelter, WiFi, and security; as well as funding to increase how often transit comes and adding some expanded weekend and night service.
Highway improvements: adding lanes and finishing highway connectors or improving existing interchanges.	Setting aside key lanes and shoulders to move more people at once in multi-passenger vehicles; this will reduce traffic while supporting Rapid bus routes and carpooling on these highways.
A safe network of bikeways throughout the region.	Continuing to deliver key regional bikeway projects and expanding the bikeways across the region.
Pedestrian and cyclist paths that are protected when crossing highways and major streets to safely access key neighborhood destinations.	An active transportation network that includes connections crossing over highways and major streets that are safe for all ages and abilities.
Microtransit and shuttles for short trips and to connect people to public transit stops, especially for older adults and those that are transit dependent.	Adding more neighborhood shuttles and microtransit that can connect people to common destinations and transit stops.
Electric vehicle discounts and infrastructure.	Continuing to support electric vehicle infrastructure and programs to incentivize people buying electric vehicles.
Projects that improve air quality and reduce greenhouse gas emissions.	Prioritizing improvements to our transportation network that reduce pollution and emissions.
No regional road usage charge.	No regional road useage charge; other flexible funding sources are proposed.
Make transportation more accessible and affordable for people with disabilities, children and seniors, and for low-income households.	<ul> <li>Funding for transit amenities which can improve access for those with disabilities</li> <li>Continued funding for free youth transit and studying expanded transit discounts</li> </ul>
Better connections between different types of transportation.	Planning ways to create seamless connections between transportation modes such as safer biking and walking paths, shuttles and microtransit, secure parking, and e-charging stations
Safer roads and more transit options in rural, unincorporated communities, and especially providing emergency evacuation solutions.	<ul> <li>Exploring shoulder widening, reducing road curves, and technology solutions to improve travel and enhance safety in emergencies</li> <li>Planning further improvements to rural transit routes; new opportunities for community-based microtransit services</li> </ul>

# Initial Concept for the Draft 2025 Regional Plan: North County

or Microtransit)

2 Managed Lanes

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Rapid 471: Downtown Escondido to

Rapid 473: Oceanside to Solana Beach to

Rapid 477: Carlsbad Village to SR 76

Rapid 483: Commuter Express: Riverside (Temecula) to Carlsbad Poinstettia Station

Rapid 484: Carlsbad to Kearny Mesa

Rapid 485: Oceanside to Encinitas

Rapid 486: Oceanside to Carlsbad/

Rapid 277: Ramona to Sabre Springs

NEV Service Area: Oceanside

NEV Service Area: Carlsbad Village

Microtransit: Oceanside Eastern Core

Microtransit: Carlsbad Poinsettia

Microtransit: Buena Creek

Microtransit: San Marcos

Microtransit: Oceanside El Corazon

Microtransit: Fallbrook-Pala

Microtransit: Ramona

Local Route 89: Solana Beach to UTC

Express Route 246: Rancho Bernardo to UC

Express Route 247: Escondido to

Circulator Route 449: Palomar College area

Circulator Route 675: Rancho Bernardo Business Park Loop

Circulator Route 985: UC San Diego Shuttle

See reverse for detailed Managed Lanes Key and Additional Map Information

### **Additional Map Information**

Ma	naged Lanes Key	Conversion of Existing Lane(s)	Additional Managed Lane(s)
1	I-5 Managed Lanes: I-805 to SR 78	X	
2	I-5 Managed Lanes: SR 78 to County Line	X	X
3	I-15 Managed Lanes: SR 78 to County Line	X	
4a	SR 56 Managed Lanes: I-5 to Carmel Valley Rd		X
4b	SR 56 Managed Lanes: Carmel Valley Rd to I-15		X
5	SR 78 Managed Lanes: I-5 to I-15		X



#### **Unlisted Projects**

2025 Bike Network

#### **Unmapped Projects**

Transit Frequency Enhancements

Transit Amenities & Transportation Investment Areas (WiFi, restrooms, security)

Existing Network

#### **Unmapped Policies**

Climate (includes Zero-Emission Vehicle Infrastructure)

Digital Equity

Fix it First

Habitat Conservation

Health

Housing & Land Use

**Pricing Strategies** 

Transportation Demand Management

Transportation Technology & Operational Improvements

Vision Zero

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**POE** = Port of Entry

**OME** = Otay Mesa East

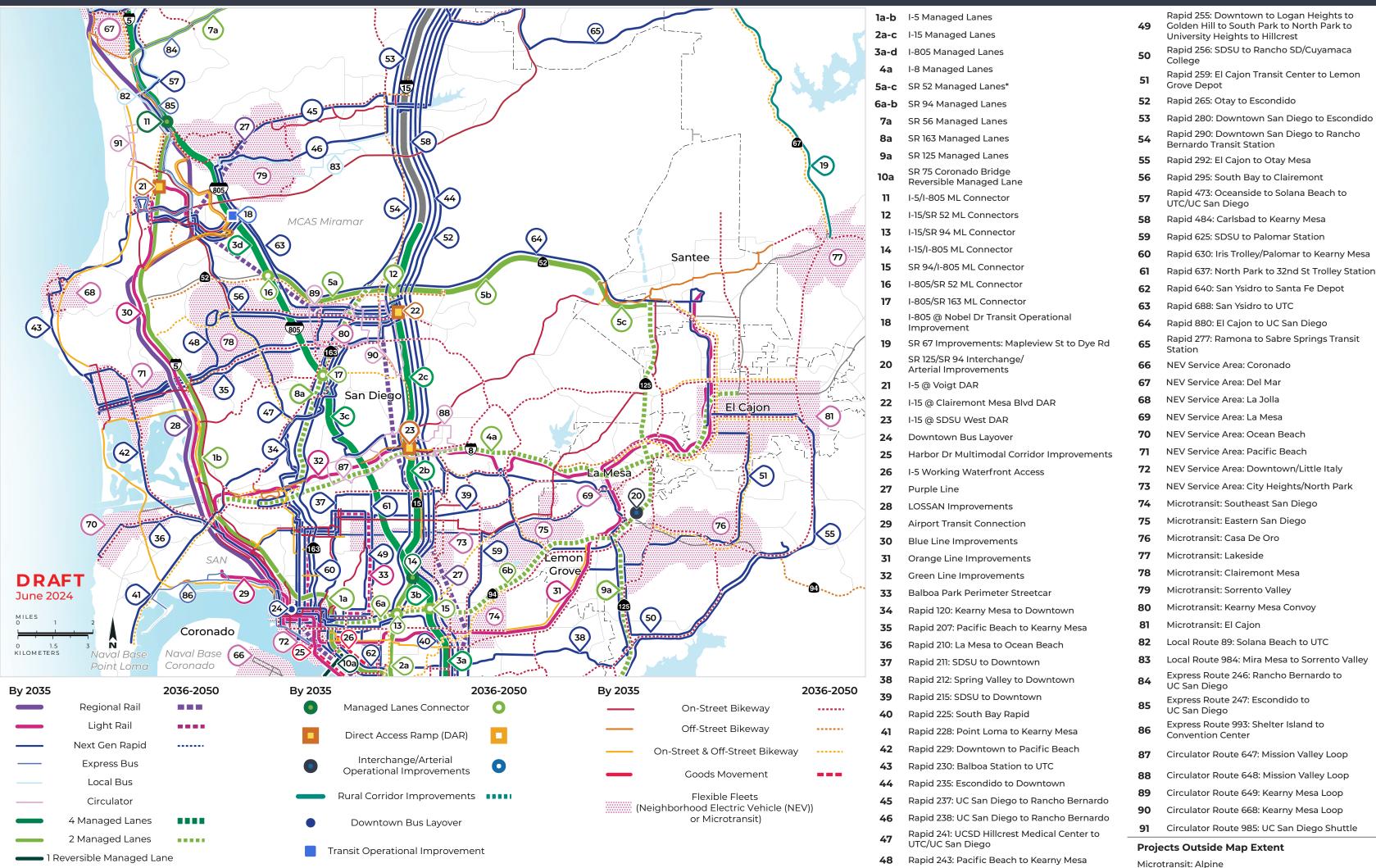
# **Recurring Feedback and Impact on the Concept**

In North County, people said they needed:	What we're considering (and much more):
<ul> <li>Better traffic flow on highways: especially the SR 78, SR 76 and I-15</li> <li>Safer/easier connector between I-5 and SR 78</li> </ul>	<ul> <li>Managed lanes on the SR 78 and managed lane connectors between the SR 78 and I-5 and I-15</li> <li>Straightening out SR 76 from Rice Canyon to the Pala Reservation, Harolds Rd to Pauma Rancho, adding intersection improvements in three places, and widening the shoulder for emergencies</li> <li>Connector between I-5 and SR 78</li> </ul>
<ul> <li>Better public transit service:</li> <li>COASTER, SPRINTER, and buses that come more often and that can make faster trips</li> <li>More service at night and on weekends</li> <li>Expanded transit or microtransit access for communities where routes don't currently go such as San Elijo Hills, Rancho Santa Fe, Fallbrook</li> <li>Connection to Riverside County</li> <li>Access to Palomar Airport</li> </ul>	<ul> <li>Improving the SPRINTER and COASTER routes by increasing frequency, making rail improvements to speed up trip times, and adding more evening and weekend service</li> <li>More Rapid routes, including one from Otay to Escondido and another connecting Carlsbad and San Marcos to Riverside County</li> </ul>
Better transit, shuttle and microtransit options to make it easier to access COASTER and SPRINTER stations and community destinations.	Twelve shuttle or microtransit service areas which will increase access to common local destinations, including transit stops; includes service area providing access to Palomar Airport.
<ul> <li>Safer walking and biking routes, either improving existing routes or expanding the network</li> <li>Protected bike lanes on major roads to connect to the coast</li> </ul>	<ul> <li>Upgrading existing bike routes or adding new ones across the region with separated bikeways on high-speed roads</li> <li>Bike trails with coastal access, along with other east to west bikeway connections</li> </ul>

### North County residents told us they needed

better traffic flow on SR 78, SR 76, and I-15, more frequent COASTER and SPRINTER service with expanded night and weekend hours, safer walking and biking routes, shuttle and microtransit services to connect to transit stations, and connections to Palomar Airport and Riverside County.

# Initial Concept for the Draft 2025 Regional Plan: Central & East County



# **Additional Map Information**

Mar	naged Lanes Key	Conversion of Existing Lane(s)	Additional Managed Lane(s)
1a	I-5 Managed Lanes: SR 905 to Pacific Highway	X	
1b	I-5 Managed Lanes: Pacific Highway to I-805	X	
2a	SR 15 Managed Lanes: I-5 to I-805		X
2b	SR 15 Managed Lanes: I-805 to I-8	X	
2c	I-15 Managed Lanes: I-8 to SR-163	X	X
<b>3</b> a	I-805 Managed Lanes: Palomar St to SR 94	X	
3b	I-805 Managed Lanes: SR 94 to I-8	X	X
3c	I-805 Managed Lanes: I-8 to SR 52	x	X
3d	I-805 Managed Lanes: SR 52 to I-5	X	
4a	I-8 Managed Lanes: I-5 to SR 67	(x)	
<b>5</b> a	SR 52 Managed Lanes: I-805 to I-15	X	
5b	SR 52 Managed Lanes: I-15 to Mast Blvd	x	X
5c	SR 52 Managed Lanes: Mast Blvd to SR 125		X
6a	SR 94 Managed Lanes: I-5 to I-15	X	
6b	SR 94 Managed Lanes: I-15 to SR-125	X	
<b>7</b> a	SR 56 Managed Lanes: I-5 to Carmel Valley Rd		X
8a	SR 163 Managed Lanes: I-8 to SR-52	X	
9a	SR 125 Managed Lanes: SR 54 to SR 52	X	
10a	SR 75 Coronado Bridge Reversible Managed Lane	X	

### **Unlisted Projects**

2025 Bike Network

#### **Unmapped Projects**

Transit Frequency Enhancements

Transit Amenities & Transportation Investment Areas (WiFi, restrooms, security)

Existing Network

#### **Unmapped Policies**

Climate (includes Zero-Emission Vehicle Infrastructure)

Digital Equity

Fix it First

Habitat Conservation

Health

Housing & Land Use

**Pricing Strategies** 

Transportation Demand Management

Transportation Technology & Operational Improvements

Vision Zero

#### Acroynms

**DAR** = Direct Access Ramp

**ML** = Managed Lane

**NEV** = Neighborhood Electric Vehicle

# Central & East County residents told us they needed

improved traffic flow on SR 52, I-8, and SR 67, the completed SR 94/SR 125 connector, faster connections to job centers, beaches, the airport, more frequent transit connections with expanded night and weekend hours, and safer walking and biking routes.

# **Recurring Feedback and Impact on the Concept**

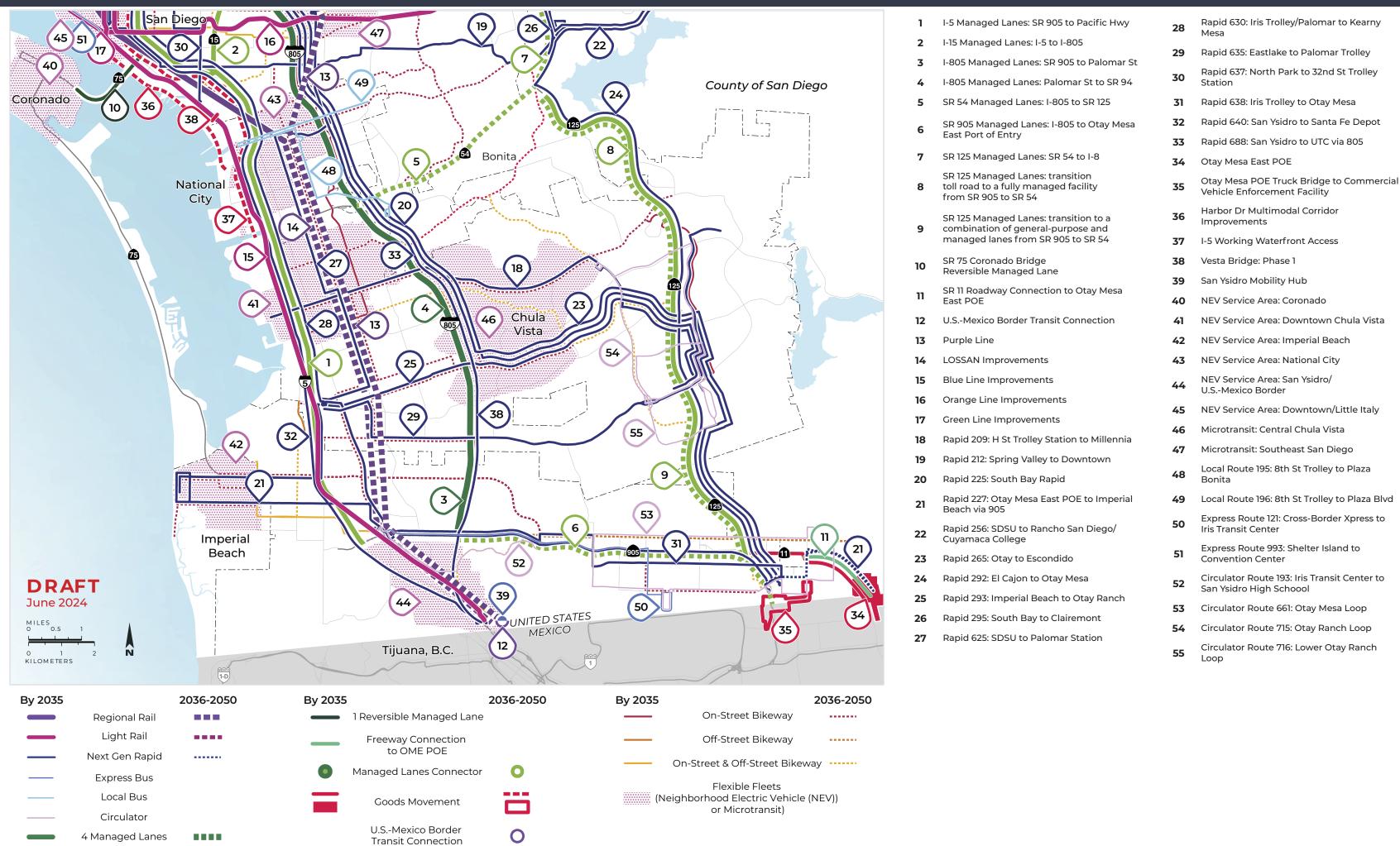
In San Diego, people said they needed:	What we're considering (and much more):
<ul> <li>Expanded routes and more frequent service, including later evening and more weekend hours</li> <li>Faster connections east to west including beach access, and east of the I-15</li> <li>More connections to job centers, beaches, and major landmarks</li> <li>Faster transit to the airport</li> <li>Faster trips through high-traffic areas</li> <li>More bus lanes on major streets</li> <li>Transit station amenities like shade and lighting</li> </ul>	<ul> <li>More Rapid buses and trolley improvements</li> <li>More frequent service and expanded night and weekend hours</li> <li>Routes maximize access to jobs and high-traffic destinations</li> </ul>
Microtransit or shuttles connecting people to transit stops too far to walk to – particularly in areas with limited parking	Twelve microtransit and/or shuttle service areas; parking district funds will partially fund shuttle service in those areas
Better traffic flow on and between highways including:  ► Smoother connections to the SR 52  ► I-5 and I-8	<ul> <li>Managed lanes and truck climbing lane on SR 52, and connecting the I-15 and SR 52 managed lanes</li> <li>Converting existing lanes to managed lanes on I-8</li> <li>Finishing managed lanes on I-805 and I-5, converting an existing lane to a managed lane on State Routes 94, 56, 163, and part of the 125</li> </ul>
More protected biking/walking routes on high-speed roads and crossing busy intersections: improving existing routes, finishing projects, and connecting more neighborhoods, including:  ▶ Between Point Loma and the Marina along the coast ▶ Around SDSU ▶ Routes that go over a freeway such as I-5 ▶ Nimitz Blvd, Rosecrans St, Pacific Coast Highway, Old Town ▶ Better connections from the I-15 bikeway over I-8	Our Regional Bike Network includes existing bikeway improvements, additions, or finishing routes addressing all of these location-specific concerns. For more information, visit the interactive map on our website.
More amenities for bicyclists at transit stops and other common locations (ex. bike racks and lockers).	Investing in bike amenities as part of bikeway projects, transit projects, and transportation demand management programs.

In East County, people said they needed:	What we're considering (and much more):
To improve highways by:  ► Finishing the SR 94 and SR 125 connector project  ► Helping traffic flow on State Routes 52 and 67	<ul> <li>Improving the SR 94/125 connector</li> <li>Managed lanes and a truck climbing lane on SR 52 and connecting managed lanes between I-15 and SR 52</li> <li>Widening the shoulder for emergency purposes on SR 67</li> </ul>
<ul> <li>Public transportation improvements:</li> <li>More Rapid transit and transit options for Cuyamaca College and La Presa</li> <li>► Transit that comes more often and for extended hours in the evening</li> </ul>	<ul> <li>More Rapid buses including routes 256: SDSU to Rancho SD/Cuyamaca College; and 292, El Cajon to Otay Mesa via La Presa</li> <li>Next Gen Rapid bus routes may include infrastructure and technology to speed up trips</li> <li>Green and Orange Line trolley improvements</li> <li>More transit frequency and evening hours</li> </ul>
Microtransit and shuttles:  ► Connecting suburban East County to transit stops  ► Service from unincorporated communities to San Diego	Shuttles and microtransit in El Cajon, La Mesa, and in several unincorporated communities in the County.
<ul> <li>Safer bike routes, not mixing bike routes with vehicle traffic on high-speed roads</li> <li>More bike routes east to west</li> </ul>	Regional bike network includes separated bikeways on high-speed roads and various east-to-west routes.

# Initial Concept for the Draft 2025 Regional Plan: South County

Mobility Hub

2 Managed Lanes



\* See reverse for detailed Managed Lanes Key

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### **Additional Map Information**

<ul> <li>I-5 Managed Lanes: SR 905 to Pacific Highway</li> <li>I-15 Managed Lanes: I-5 to I-805</li> <li>I-805 Managed Lanes: SR 905 to Palomar St</li> <li>I-805 Managed Lanes: Palomar St to SR 94</li> <li>SR 54 Managed Lanes: I-805 to SR 125</li> <li>SR 905 Managed Lanes: I-805 to Otay Mesa East Port of Entry</li> <li>SR 125 Managed Lanes: SR 54 to I-8</li> <li>SR 125 Managed Lanes: transition toll road to a fully managed facility from SR 905 to SR 54</li> <li>SR 125 Managed Lanes: transition to a combination of general-purpose and managed lanes from SR 905 to SR 54</li> </ul>	nversion Existing ane(s)	Additional Managed Lane(s)
<ul> <li>I-805 Managed Lanes: SR 905 to Palomar St</li> <li>I-805 Managed Lanes: Palomar St to SR 94</li> <li>SR 54 Managed Lanes: I-805 to SR 125</li> <li>SR 905 Managed Lanes: I-805 to Otay Mesa East Port of Entry</li> <li>SR 125 Managed Lanes: SR 54 to I-8</li> <li>SR 125 Managed Lanes: transition toll road to a fully managed facility from SR 905 to SR 54</li> <li>SR 125 Managed Lanes: transition to a combination of general-purpose and managed</li> </ul>	X	
<ul> <li>I-805 Managed Lanes: Palomar St to SR 94</li> <li>SR 54 Managed Lanes: I-805 to SR 125</li> <li>SR 905 Managed Lanes: I-805 to Otay Mesa East Port of Entry</li> <li>SR 125 Managed Lanes: SR 54 to I-8</li> <li>SR 125 Managed Lanes: transition toll road to a fully managed facility from SR 905 to SR 54</li> <li>SR 125 Managed Lanes: transition to a combination of general-purpose and managed</li> </ul>		X
<ul> <li>5 SR 54 Managed Lanes: I-805 to SR 125</li> <li>6 SR 905 Managed Lanes: I-805 to Otay Mesa East Port of Entry</li> <li>7 SR 125 Managed Lanes: SR 54 to I-8</li> <li>8 SR 125 Managed Lanes: transition toll road to a fully managed facility from SR 905 to SR 54</li> <li>SR 125 Managed Lanes: transition to a combination of general-purpose and managed</li> </ul>	X	x
<ul> <li>SR 905 Managed Lanes: I-805 to Otay Mesa East Port of Entry</li> <li>SR 125 Managed Lanes: SR 54 to I-8</li> <li>SR 125 Managed Lanes: transition toll road to a fully managed facility from SR 905 to SR 54</li> <li>SR 125 Managed Lanes: transition to a combination of general-purpose and managed</li> </ul>	X	
<ul> <li>Port of Entry</li> <li>SR 125 Managed Lanes: SR 54 to I-8</li> <li>SR 125 Managed Lanes: transition toll road to a fully managed facility from SR 905 to SR 54</li> <li>SR 125 Managed Lanes: transition to a combination of general-purpose and managed</li> </ul>	X	
SR 125 Managed Lanes: transition toll road to a fully managed facility from SR 905 to SR 54  SR 125 Managed Lanes: transition to a combination of general-purpose and managed	X	
fully managed facility from SR 905 to SR 54  SR 125 Managed Lanes: transition to a combination of general-purpose and managed	x	
9 combination of general-purpose and managed	x	
	x	x
10 SR 75 Coronado Bridge Reversible Managed Lane	X	

#### **Unlisted Projects**

2025 Bike Network

#### **Unmapped Projects**

Transit Frequency Enhancements

Transit Amenities & Transportation Investment Areas (WiFi, restrooms, security)

Existing Network

#### **Unmapped Policies**

Climate (includes Zero-Emission Vehicle Infrastructure)

Digital Equity

Fix it First

Habitat Conservation

Health

Housing & Land Use

**Pricing Strategies** 

Transportation Demand Management

Transportation Technology & Operational Improvements

Vision Zero

#### Acroynms

**ML** = Managed Lane

**NEV** = Neighborhood Electric Vehicle

**POE** = Port of Entry

**OME** = Otay Mesa East

### South County residents told us they needed

faster, more direct transit access to and from the border and CBX, more transit routes to major destinations and housing, faster access to the airport, more protected bike and pedestrian routes, and to remove the toll on SR 125.

# **Recurring Feedback and Impact on the Concept**

In South County, people said they needed:	What we're considering (and much more):
<ul> <li>Better and faster transit options coming from the border, including a rail connection directly at the border</li> <li>Expanded network of transit with service to major destinations such as job centers, shopping areas, event venues, and schools</li> </ul>	<ul> <li>Adding more Rapid routes and eventually a COASTER connection to the border and improvements to the Blue Line; San Ysidro Transit Center improvements and surrounding connections; exploring options for additional border transit</li> <li>Managed lanes with bus priority on various south-to-north highways</li> <li>Purple Line transit route from the border to Sorrento Valley via City Heights and Kearny Mesa</li> </ul>
More transit routes to reach housing developments in areas isolated from transit and microtransit service for shorter trips.	Six new microtransit or shuttle service areas in Southeast San Diego, National City, Downtown Chula Vista, Central Chula Vista, Imperial Beach, and San Ysidro.
More transit access to the Cross Border Express (CBX).	Express bus from Iris Ave trolley station to CBX and a bus route between Otay Mesa and CBX.
Faster transit access to San Diego International Airport from South County.	Adding an airport transit connection based on potential concepts currently being studied.
<ul> <li>More protected bike lanes, pedestrian walkways, and signals overall, and specifically:</li> <li>► Connections to parks, transit stations, malls, and other commercial areas</li> <li>► Connections from communities near Sweetwater reservoir to central Chula Vista</li> </ul>	<ul> <li>Improving and expanding separated bikeways on high-speed roads across the region, including intersection improvements such as bike signals</li> <li>On street, protected bikeways to connect communities near Sweetwater Reservoir to Bonita, National City, and Chula Vista</li> </ul>
To remove the toll on SR 125.	By 2035, changing the SR 125 toll road to a fully managed facility (use of lanes may vary depending on demand). By 2050, add lanes and change to a regular highway with a mix of free and managed lanes.

#### **Proposed Policies and Programs Summary**

The policies and programs in the Regional Plan are significant contributors to meeting our requirements for air quality and reducing greenhouse gas emissions, as well as advancing our goals for equity, safety, and healthy communities. These strategies maximize the benefits of the region's investments in transportation infrastructure. They can also serve as the foundation for mitigation measures in the Environmental Impact Report for the Regional Plan.

The policies and programs that make up the initial concept for the draft 2025 Regional Plan fall under the categories below:

- <u>Climate</u> programs address climate impacts through mitigation and adaptation efforts including regional clean transportation programs, climate action planning, and resilience planning. This includes incentive programs for zero emission vehicles and charging infrastructure.
- <u>Digital Equity</u> programs expand affordable and reliable internet service and improve digital literacy. Technology and connectivity also are an important part of how we manage the transportation system.
- <u>Fix it First</u> invests in the maintenance and rehabilitation of existing transportation infrastructure to provide a system that is resilient to natural disasters and safe and reliable for all users.
- <u>Habitat conservation</u> protects and preserves the region's wealth of open space and natural resources and serves as mitigation for our regional transportation projects.
- <u>Health</u> policies identify measures that reduce the health impacts caused by the transportation sector, especially in the region's most affected communities.
- <u>Housing and Land Use</u> programs encourage locating more housing near jobs and activity centers and in transit-rich parts of the region. This includes grant funding for local projects and technical assistance to accelerate housing production and smart growth.
- <u>Pricing Strategies</u> refer to the cost of using various components of the transportation system. This includes providing subsidized transit (specifically, continuing the Youth Opportunity Pass and providing a discount for other fares), charging for parking in select locations, allowing carpool drivers to drive free in an Express Lane, adding fees for certain ride-hailing or delivery services, or paying to drive in an Express Lane to pass traffic.
- <u>Transportation Demand Management</u> programs provide regional vanpool incentives, bike education services, a guaranteed ride home program, support for employers to implement customized commuter benefit programs, and secure bicycle parking to support commuters with traveling to/from work using an alternative to driving alone.
- Transportation Technology and Operational Improvements help to make the transportation system reliable and convenient. Proactive coordination of transportation technologies improves travel times, decreases fuel consumption and emissions, and enhances safety. This includes connected vehicle infrastructure, dynamic operations of Managed Lanes, a connected network of smart intersections, and advanced traveler information systems.
- <u>Vision Zero</u> strategies improve safety for all modes of transportation with the goal of eliminating traffic-related deaths and serious injuries.

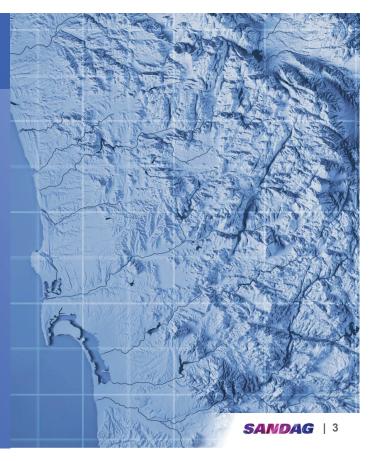
The policies and programs identified in previous Regional Plans have brought many tangible benefits to the region, including the Youth Opportunity Pass, nearly 400 vanpools, a Smart Growth Incentive program that has distributed nearly \$60 million in funds to local jurisdictions, an environmental mitigation program that has preserved 9,195 acres of sensitive land, 990 electric vehicle chargers through the region's California Electric Vehicle Infrastructure Project (CALeVIP), expanded access to broadband, and more.



### What is a Regional Plan?

A guide to improve the ways we get around

- Prepares for how the region will grow and transportation needs over the next 20+ years
- Developed every 4 years
- Has to meet federal and state requirements
- Uses the latest data and planning assumptions
- Includes projects, policies, programs and a financial plan



# **Major Requirements**







**Equity Air Quality** 

Greenhouse Gas **Emissions** 

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### The Region's Initial Concept of the 2025 Plan









- 7 Board of Directors Workshops
- 8 Community Workshops
- 5 Joint Workshops with PACs/WGs
- 45 pop-up events by CBO partners in social equity-focus communities
- More than 2,000 comments online
- More than 8,000 unique visits to website
- · Online engagement regionwide

### **Feedback**













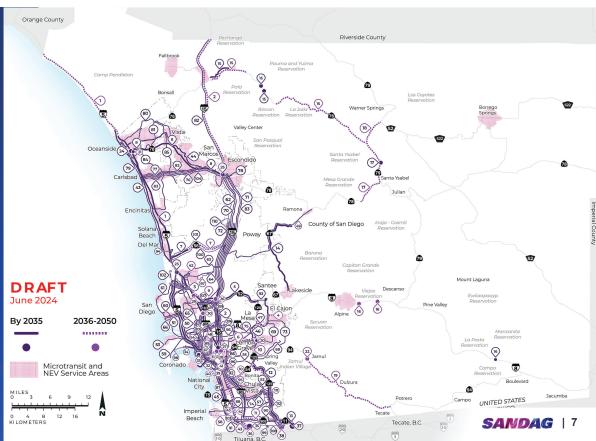


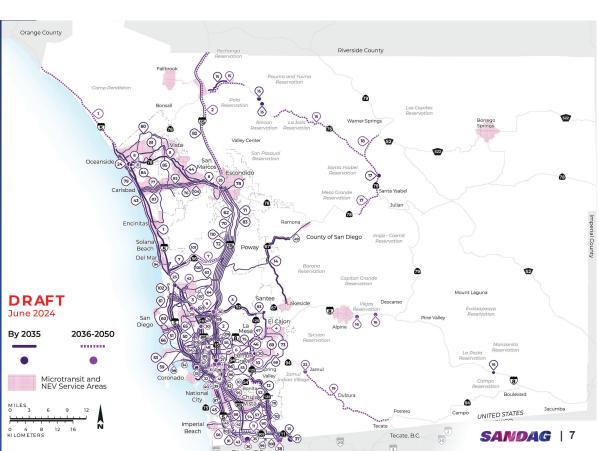




### Initial Concept **Update**

Regional Transportation **Improvements** 





### **SCS Scenario 1**

- · Looks similar to Series 15 Regional **Growth Forecast**
- Each city and the County's buildout estimate to meet the state's housing targets
- Uses most recent planning assumptions; aligned with general plan land uses that jurisdictions decided



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# **Policies and Programs**



**Pricing** Strategies



**Climate** 



Housing and Land Use



**Transportation Technology** 



Demand Management

### **Policies and Programs**





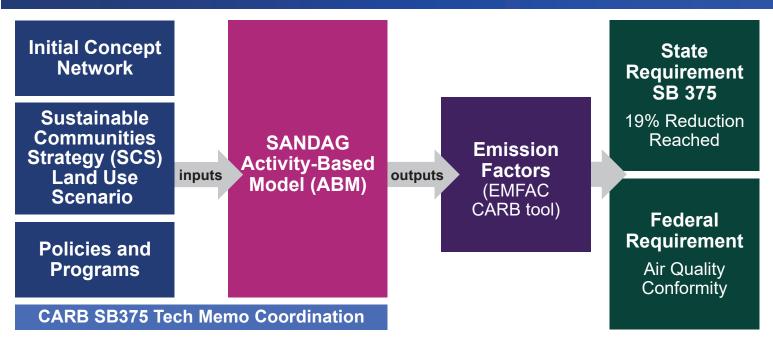




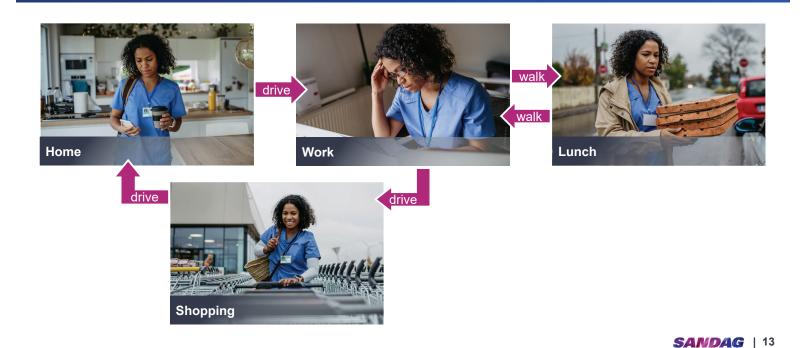


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# **Calculating If Our Concept Will Meet the Requirements**



### What is an Activity-Based Model?



### **How Does the ABM Work?**

### Inputs

- Land-Use Scenario
  - Socio-demographic attributes
  - Land-use and economic attributes
- Networks
  - Highway, Transit and Active Transportation
  - Travel times and costs

SANDAG **Activity-Based** Model (ABM)

### **Outputs**

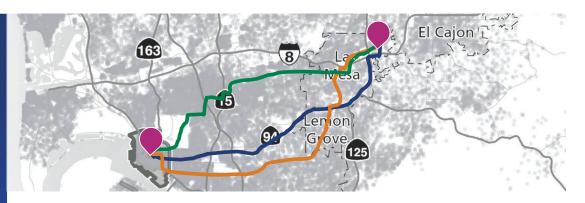
- Vehicle miles traveled
- Trips
- Mode of travel
- Traffic volumes
- Traffic congestion
- Transit ridership

### **ABM Example**



### "Lisa"

- 50 years old
- Lives in La Mesa
- Married
- Son (12 years old)
- Works downtown
- 2 car family
- Moderately high income





25 min \$2 fuel & maintenance \$8 parking 97.2%

- Added freeway capacity?
- Increased parking costs?
- Vehicle was AV?



50 min \$2.50 fare 2.7%

- Increased travel speed?
- Decreased transit fares?
- Increase how often transit comes?



- Added Separated Bike Facilities?
- E-bikes?

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# **Types of Travelers in San Diego**







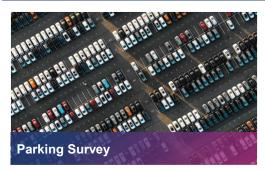








### **Collecting Data Not Available Elsewhere**













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### What reduces emissions and how often people drive alone?

### **Less Driving**

(Less VMT and emissions)

- Increasing how often transit comes
- Increasing transit speeds
- Increasing parking costs
- Decreasing transit costs\*
- Creating denser communities in urban centers with common destinations near transit

### **More Driving**

(More VMT and emissions)

- Adding highway lanes
- Expanding development away from urban centers



### **Amended 2021 Regional Plan**

What strategies did we use to meet our emission reduction targets?

**GHG Reduction Target: 19% GHG Reductions: 18.6%** 



\*Projects, services, and policies

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# Calculating If We'll Meet Our Air Quality Targets

### **ABM** outputs

 Vehicle miles traveled (VMT) of all vehicle classes (including trucks) by speed bin

### **Emission Factors** (EMFAC)

- Vehicle fleet assumptions (light/heavy duty, fuel-type, etc.)
- Emission rates by vehicle type for pollutants (e.g., CO2, NOx, PM)

### **Air Quality** Conformity

Federal Requirement (2026, 2029, 2032, 2040, 2050)

 Targets are by year and pollutant (e.g. 15.9 tons/day NOx in 2029)

### **Next Steps**

#### Continuing initial modeling

Air quality and social equity requirements

#### Final preferred scenario

With costs and funding

#### **Begin Draft Environmental** Impact Report (EIR)

Release Summer 2025

### Coordinate with CARB on next SCS target setting

Summer 2024 to Spring 2026



Convenient, equitable, healthy, and safe

### **Develop Draft Regional Plan**

Release Spring 2025

#### Final Regional Plan and EIR

Late 2025

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# Thank you! Please stay connected with us

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- Send us an email pio@sandag.org

